

Chippewa County
COUNTY TRAFFIC SAFETY COMMISSION

Agenda
Regular Meeting

November 13, 2025
9:00 a.m.

1. CALL TO ORDER

The meeting was called to order at 9:00 AM

2. ROLL CALL

3. Attendee Name	Organization	Title	Status
Chris Elstran	Chippewa County Highway Dept.	Highway Commissioner (Chair)	Present
Sg. Andy Clark	Chippewa County Sheriff Dept.	Patrol Sergeant (Vice Chair)	Present
Jason Moses	Chippewa County Emergency Mgmt.	Traffic Safety Coordinator	Absent
Jennifer Leech	Wisconsin DOT	Traffic Engineer	Present
Dan Kontos	Bureau of Traffic Safety	Law Enforcement Liaison	Present
Sgt. Jonathan Luck	Wisconsin State Patrol	Sergeant	Present
Brian Misfeldt	Altoona School District	Director of Finance and Operations	Present
Brady Seidlitz	Chippewa County Corp Counsel	Deputy Corporation Counsel	Present
Jason Thom	City of Chippewa Falls – Fire & EMS	Chief - Emergency Medicine	Absent
Lt. Sheridan Pabst	City of Chippewa Falls PD	Patrol Lieutenant	Absent
Brandon Cesafsky	City of Chippewa Falls Public Works	Director of Public Works	Absent
Joe Simon	Chippewa County Highway Dept.	Patrol Superintendent - State	Present
Jenny Lenbom	Chippewa County	Public Health Nurse, RN	Absent

Alternates Present: Scott Bernette (Chippewa Fire District)

Others Present: Fred Anderson (Chippewa County Highway Department), Lt. Mark Bauman (Chippewa County Sheriff's Department), Kerry Stansbury

4. MEMBERS OF THE PUBLIC WISHING TO BE HEARD

Kerry Stansbury – Spoke in favor of installing a stop sign at the intersection of CTH K and CTH TT.

5. CONSENT AGENDA

1. Approve the Agenda
2. Approve the Minutes – August 14, 2025
3. Schedule Next Meeting Date – February 12, 2026 9:00 AM

RESULT: APPROVED [UNANIMOUS]
MOVER: Misfeldt
SECONDER: Simon

6. BUSINESS ITEMS

1. Election for Vice Chair – C. Elstran

A nomination was made for Andrew Clark to serve in the role of Vice Chair of the Commission.

RESULT: APPROVED [UNANIMOUS]
MOVER: Misfeldt
SECONDER: Luck

2. CTH G & MM Intersection – C. Elstran & F. Anderson

Elstran revisited this issue from the previous meeting. Data from a traffic study was reviewed, which concluded that adequate stopping distance currently exists. After discussion the Commission agreed to continue monitoring the intersection.

7. REPORTS

1. Chippewa County Safe Streets & Roads for All – R. Kuehl

Renae Kuehl with SRF Consulting updated the Commission on progress made since the previous meeting on the Chippewa County Safety Action Plan. The finalized plan is scheduled to be presented at the next meeting.

2. State Highway Projects – J. Leech

Jennifer Leech updated the Commission on the status of the 2025 State road construction projects. All projects are expected to be completed for the year within the next two weeks.

3. CTH K & TT Intersection – C. Elstran

Elstran discussed a request from a concerned citizen regarding the safety of the intersection of CTH K and CTH TT. After discussion, the Commission decided that the Highway Department will monitor traffic speeds around the corner and report back to the Traffic Safety Commission.

4. City of Chippewa Falls Street Projects – B. Cesafsky

5. Chippewa County Crash Statistics – A. Clark

Clark gave a report on year-to-date crashes in Chippewa County. Clark also summarized the factors in three fatal crashes that occurred since the last meeting.

6. City of Chippewa Falls Crash Statistics

7. Wisconsin DOT Traffic Safety Updates – D. Kontos

Kontos provided a presentation from the Bureau of Traffic Safety (BOTS) that included crash statistics for both the State and County.

Seidlitz left the meeting at 9:50 AM

Misfeldt left the meeting at 9:57 AM

8. Update on Agenda Management Software and Notifications – C. Elstran

Elstran updated the Commission on the new agenda management software and explained the process for receiving notifications when new agendas are posted.

9. Roundtable report – All

8. AGENDA ITEMS FOR FUTURE CONSIDERATION

9. ADJOURN

The meeting was adjourned at 10:22 AM

RESULT: APPROVED [UNANIMOUS]
MOVER: Simon
SECONDER: Kontos

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Chippewa County
COUNTY TRAFFIC SAFETY COMMISSION

Agenda
Regular Meeting

August 14, 2025
9:00 a.m.

1. CALL TO ORDER

2. ROLL CALL

Attendee Name	Organization	Title	Status
Chris Elstran	Chippewa County Highway Dept.	Highway Commissioner (Chair)	Present
Lt. Mark Bauman	Chippewa County Sheriff Dept.	Lieutenant (Vice Chair)	Present
Tyler Thibodeaux	Chippewa County Emergency Mgmt.	Traffic Safety Coordinator	Absent
Matthew Reddy	Wisconsin DOT	Highway Engineer	Present
Dan Kontos	Bureau of Traffic Safety	Law Enforcement Liaison	Present
Sgt. Jonathan Luck	Wisconsin State Patrol	Sergeant	Absent
Brian Misfeldt	Altoona School District	Director of Finance and Operations	Absent
Brady Seidlitz	Chippewa County Corp Counsel	Deputy Corporation Counsel	Present
Jason Thom	City of Chippewa Falls – Fire & EMS	Chief - Emergency Medicine	Present
Lt. Sheridan Pabst	City of Chippewa Falls PD	Patrol Lieutenant	Present
Brandon Cesafsky	City of Chippewa Falls Public Works	Director of Public Works	Present
Joe Simon	Chippewa County Highway Dept.	Patrol Superintendent - State	Absent
Jenny Lenbom	Chippewa County	Public Health Nurse, RN	Absent

Others Present: Fred Anderson (Chippewa County Highway Department), Nicole Bitzan (SRF Consultants), Scott Bernette (Chippewa Fire District), Marcy Trubshaw (Chippewa County Emergency Management), Kyle Hoel (Chippewa County Highway Department), Andy Clark (Chippewa County Sheriff's Department), Chuck Hebert (Town of Eagle Point), William Kleich, Wanda Bucholz, Mark Woodford

Recorder: Marla Prissel

3. MEMBERS OF THE PUBLIC WISHING TO BE HEARD

Wanda Bucholz – expressed concern regarding safety at the intersection of CTH MM and CTH G in Boyd and suggested the installation of rumble strips and flashing stop signs as potential improvements.

4. CONSENT AGENDA

1. Approve the Agenda
2. Approve the Minutes – May 8, 2025
3. Schedule Next Meeting Date – November 13, 2025 9:00 AM

RESULT: APPROVED [UNANIMOUS]
MOVER: Cesafsky
SECONDER: Bauman

5. BUSINESS ITEMS

1. CTH S No Parking Zone – C. Elstran

Elstran presented a map of the area and outlined the proposed changes, which were identified in response to public concerns. Elstran also shared a photo highlighting limited visibility at the location. William Kleich, co-owner of the Wissota 1917 restaurant that would be affected by the proposed change, spoke in opposition. It was agreed that the Highway Department, Highway Committee members and restaurant owners will meet at the sight to further discuss options. Kleich asked if the speed limit could be lowered to 35 MPH. Jen Leech from

WisDOT stated that lowering the number on the sign does not make it safer. That could create more variance in the actual speed of travel. It is harder for pedestrians to judge how fast cars are going. In general, lowering the speed is not always the answer. Leech said WisDOT would likely not approve a reduction to 35 MPH without other traffic calming controls in place such as a narrower roadway with curb and gutter. No motions for action were made by the Commission.

2. CTH P Speed Study – F. Anderson

Anderson presented a speed study that was completed for CTH P between 47th Ave and 40th Ave in the Village of Lake Hallie. The current speed limit is 35 MPH with the 85th percentile speed at 38 MPH and the average speed of 34.2 MPH. The sight distance meets 35 MPH standards at all access points. Based on the traffic study, it is the recommendation of the Highway Department to keep the 35 MPH posted speed limit unchanged. A motion was made by Bauman to follow the recommendations of the study. The motion was seconded by Pabst.

RESULT: APPROVED [UNANIMOUS]
MOVER: Bauman
SECONDER: Pabst

3. CTH S Speed Study – F. Anderson

Anderson reviewed the speed study that was completed for CTH S between 198th Street and 21298 CTH S near Jim Falls. The current speed limit is 55 MPH with the 85th percentile speed at 57 MPH and the average speed is 51 MPH. This section of road has experienced a low number of recorded accidents. Based on the traffic study, the Highway Department recommends extending the 25 MPH speed zone to the East 500 feet, maintain the 55 MPH speed limit for the remainder of the study limits and installing “School Bus Stop Ahead” Signs in advance of the residence at 20815 CTH S. Jennifer Leech from the Wisconsin DOT suggested implementing a step-down speed zone rather than extending the 25 MPH speed zone and also voiced support in maintaining the existing 55 MPH zone. The Chippewa County Highway Department will also explore adding enhancements to the curve speed signs to improve visibility. Mark Woodford spoke in favor of lowering the speed limit and expressed strong support for additional safety measures. Cesafsky made a motioned to look into implementing a step down zone, add “School Bus Stop Ahead” signs and maintain the 55 MPH limit outside of those changes. Bauman seconded the motion.

RESULT: APPROVED [UNANIMOUS]
MOVER: Cesafsky
SECONDER: Bauman

6. REPORTS

1. Introduction of Chris Elstran, Committee Chair

Elstran introduced himself to the commission.

2. State Highway Projects – M. Reddy

Matthew Reddy announced that this would be his final meeting and introduced Jennifer Leech as his successor. Leech provided an update on state highway construction projects. STH 29 at 50th Ave will have two nightly closures between August 18–20, with completion expected by early September. STH 124 in downtown Chippewa Falls is reduced to one lane, with project completion anticipated in October; Bay St/River St intersection work is planned for next year. The STH 53 spot repair from 40th Ave to Golf Rd includes a ramp closure next week and is expected to finish in November. Cable barriers are being installed at three locations along the STH 29 median. The Hay Creek Bridge is scheduled for completion in October, and the Yellow River Bridge on CTH G is expected to be finished in late October.

3. County Highway Projects – C. Elstran

Elstran provided an update on the County construction plans. Construction projects are posted on the Chippewa County Highway Department website and are updated throughout the construction season.

4. City of Chippewa Falls Street Projects – B. Cesafsky

5. Chippewa County Safe Streets & Roads for All (SS4A) Safety Action Plan – N. Bitzan

Nicole Bitzan with SRF Consulting provided an update on progress since the last meeting regarding the Chippewa County Safety Action Plan. She provided an overview of the information collected from two public events held to gather input on the project.

6. Chippewa County Crash Statistics – M. Bauman

Bauman announced that he would be stepping down from the Traffic Safety Commission and introduced Sergeant Andrew Clark from the Chippewa County Sheriff's Department, who will serve as his replacement at future meetings. Bauman also gave an update on year-to-day crashes in Chippewa County. He also provided a summary of three fatal crashes that occurred in the county since the last meeting.

7. City of Chippewa Falls Crash Statistics

8. Wisconsin DOT Traffic Safety Updates – D. Kontos

Kontos provided a presentation from the Bureau of Traffic Safety (BOTS) that included crash statistics for both the State and County. Kontos also provided information regarding wrong-way drivers and how law enforcement reports these incidents.

9. Roundtable report – All

Jennifer Leech recommended that the commission revisit the issue raised by Wanda Bucholz concerning the CTH G/CTH MM intersection at the next Traffic Safety Commission meeting.

7. AGENDA ITEMS FOR FUTURE CONSIDERATION

8. ADJOURN

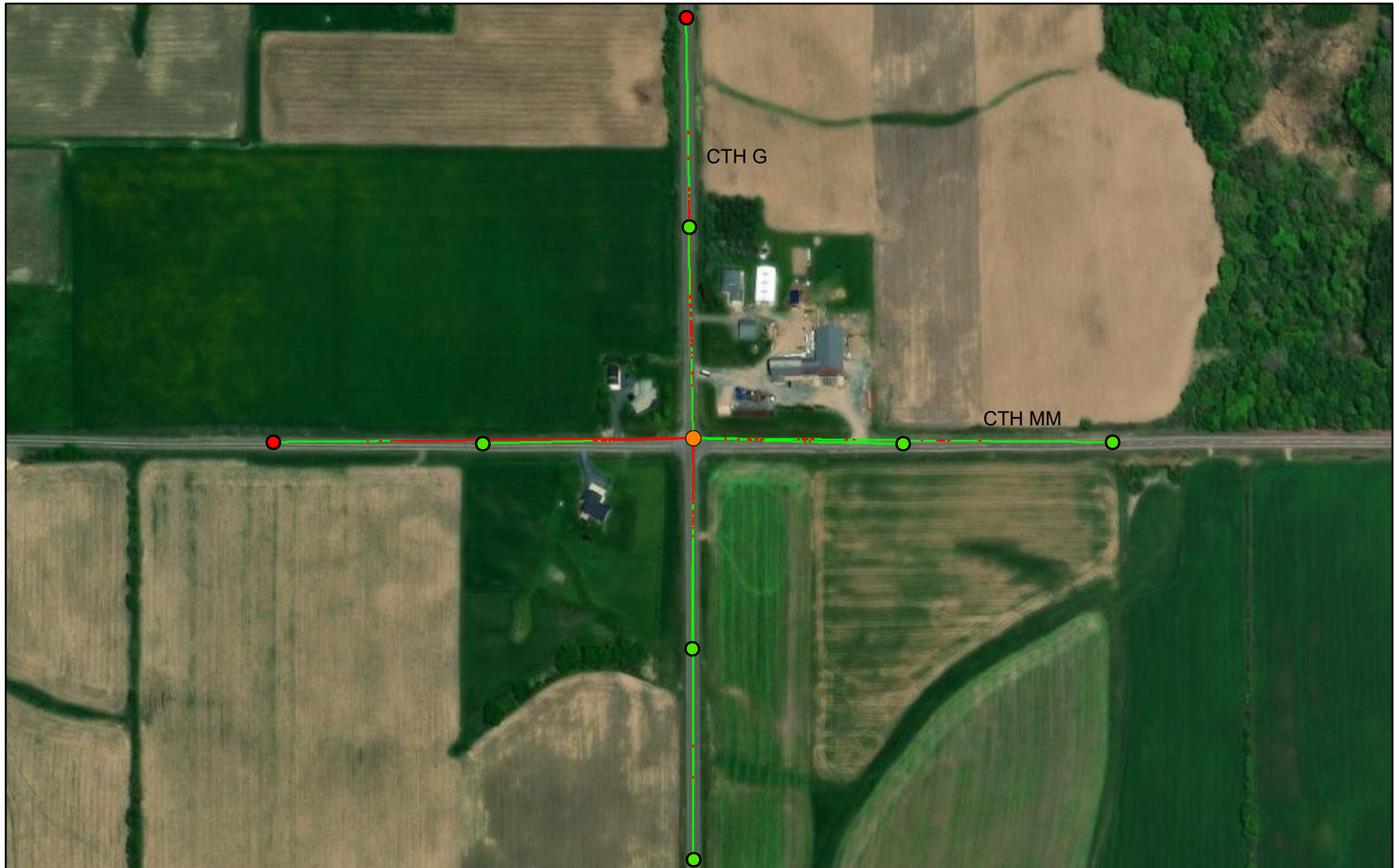
Meeting was adjourned at 11:25 AM

RESULT: APPROVED [UNANIMOUS]
MOVER: Bauman
SECONDER: Anderson

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Chippewa Rural Intersections Vertical Curve Analysis - CTH MM at CTH G



10/29/2025

Chippewa Intersection Visibility Issues

2 - 3

Observer Points 500 Feet

Visible

Sight Lines to Intersections from 500 Feet

Visible

Not visible

Observer Points 1000 Feet

Not Visible

Visible

Sight Lines to Intersections from 1000 Feet

Visible

Not visible

World Imagery

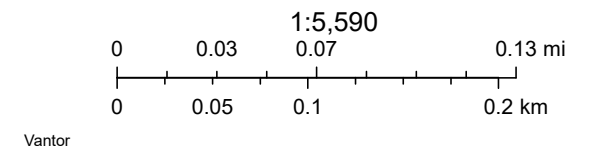
Low Resolution 15m Imagery

High Resolution 60cm Imagery

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Traffic Safety Commission Meeting

Chippewa County

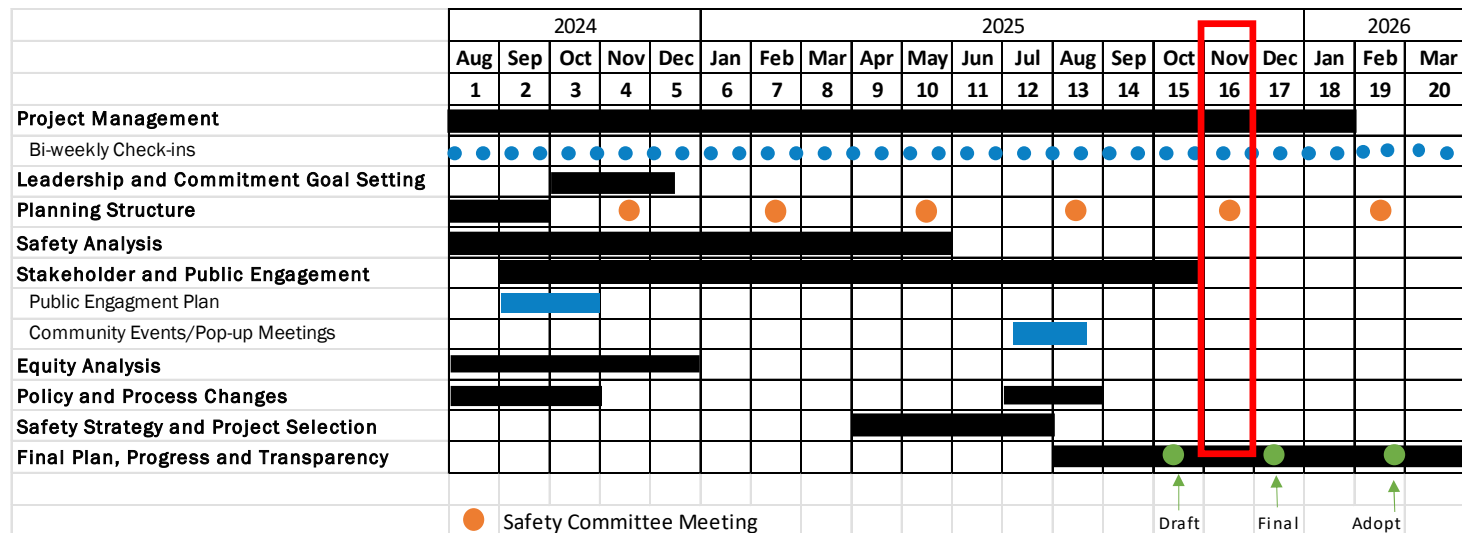
Nicole Bitzan, SRF Consulting

November 13, 2025



Safety Action Plan Components

- Leadership Commitment 🕒
- Goal Setting ✓
- Planning Structure ✓
- Equity Considerations ✓
- Engagement and Collaboration ✓
- Safety Analysis ✓
- Policy and Process Changes ✓
- Strategy and Project Selection ✓
- Progress and Transparency ✓



Overview of the Draft Plan



- The draft plan consists of seven chapters
 - Ch 1: Why a Safety Action Plan
 - Ch 2: Roadway Safety in the County
 - Ch 3: Current State of Practice
 - Ch 4: Community and Stakeholder Engagement
 - Ch 5: Data Analysis
 - Ch 6: Safety Strategies and Toolkit
 - Ch 7: Implementation & Road to Zero

- Additionally, there are five appendices that provide further detail into what was completed for the Safety Action Plan



Chapter 1: Why a Safety Action Plan

- Overview of the Safe Streets for All (SS4A program)
- Context to the approach to traffic safety
 - Introduction to the Safe System Approach and Safety System Roadway Design Hierarchy
- Definition and emphasis on Vulnerable Road Users (VRUs)
- State and county level facts and trends on behavioral crashes, such as speeding and unbelted driving



Above: core elements of the Safe System Approach



Chapter 2: Roadway Safety In the County



- Overview of the County's growing transportation safety needs
 - The 178 severe crashes between 2019 – 23 highlight the urgency for a coordinated safety effort
 - Higher population growth of the 65+ age group
- Sets a vision of zero traffic deaths and severe injuries
 - Intermediate goal of reducing these crashes by 55% by 2040
- Overview of the Traffic Safety Commission's role to guide the plans implementation



Above: map of Chippewa County and population per square mile by Census Tract



Chapter 3: Current State of Practice

- Examines transportation safety practices from local to international levels
 - Synthesizes key takeaways that will help inform improvements to county-level processes

4 county plans reviewed

6 Chippewa County plans reviewed

8 Wisconsin plans reviewed

1 international plan reviewed

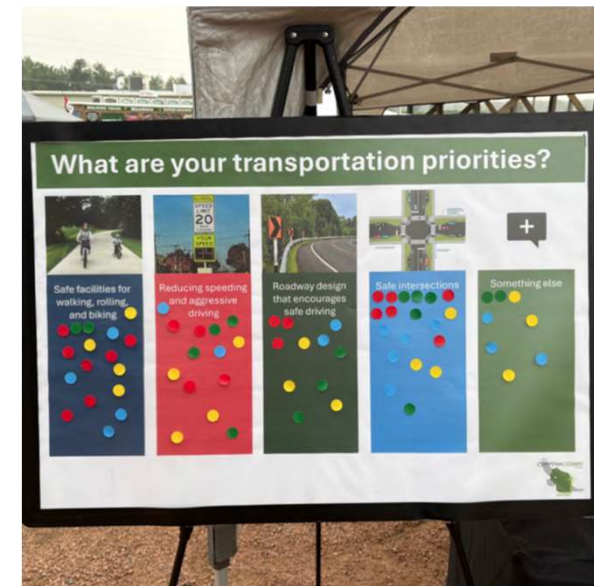
Best Practice	Incorporated in Chippewa County SAP?
 Defining target date for achieving zero or a significant reduction in roadway fatalities and serious injuries	Yes
 Prioritizing locations for investments that improve safety for vulnerable road users to guide future funding	Yes
 Transportation safety planning and policy is driven by robust data-driven processes to identify crash trends. Identifying characteristic crash profiles that contribute to the region's High Injury Network or other areas with high concentrations of crashes, especially severe injury and fatal crashes	Yes
 Aligning with the USDOT National Roadway Safety Strategy and other Vision Zero and Safe Systems Approach	Yes
 Conducting engagement with stakeholders and community members to inform safety strategies and prioritization of projects	Yes
 Finding cost effective solutions to improving existing infrastructure	Yes

Above: table of best practices in Safety Action Planning

Chapter 4: Community and Stakeholder Engagement



- Overview of engagement events held
 - Event at the Northern Wisconsin County Fair (July 11th) and Jamboree Days (July 25th)
 - 99 attendees from both events in total
 - Interactive online map (June – September)
 - 209 total comments posted
 - Newsletter posts
- Participants highlighted speeding, stop sign violations, and road surface conditions as key issues. Pedestrian and bicycle safety was a major concern
 - Suggestions included improved signage, sidewalks and bike paths, and road realignments

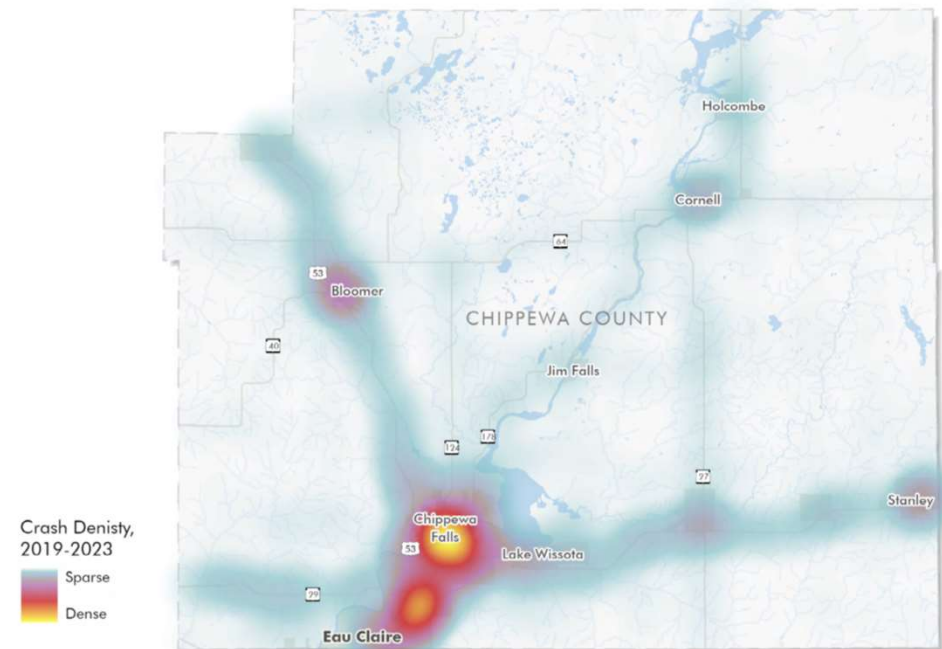


Above: Dot board exercise material (Jamboree Days)

Chapter 5: Data Analysis



- Overview of the Demographic Analysis
 - Assessed poverty levels in Chippewa using APP data
- Historical Crash Evaluation findings
 - Context on the KABCO scale. Highlighted how KA crashes involve severe injuries that are characterized by significant physical damage
 - Identified crash trends among five modes: automobile, heavy automobile, pedestrian, bicycle, and motorcycle

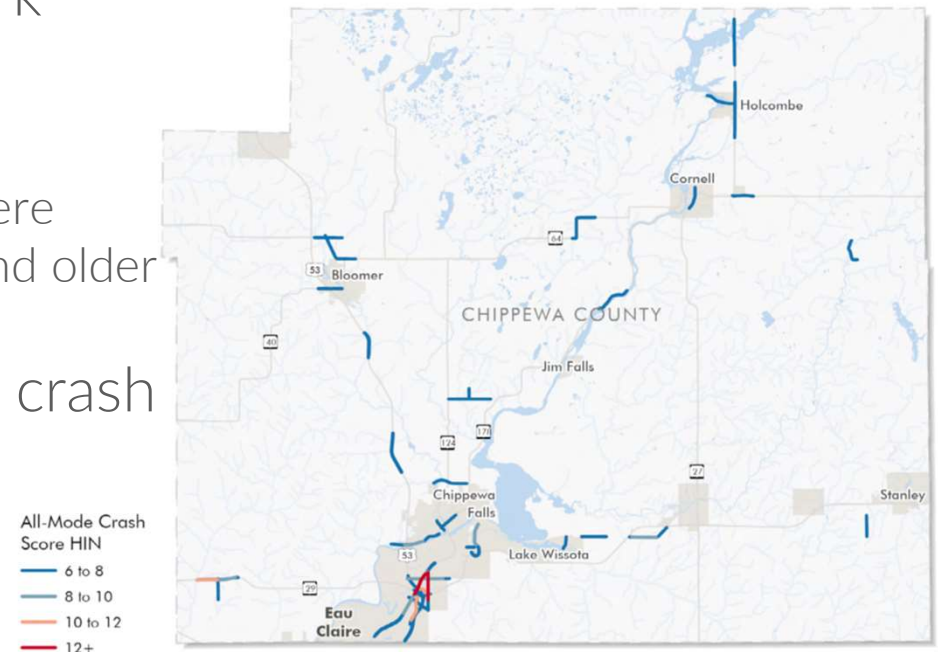


Above: Crash density in Chippewa County (2019 - 23)

Chapter 5: Data Analysis



- Overview of the High Injury Network
- Emphasis areas overview
 - Emphasis areas for Chippewa County where visualized, including speeding, unbelted and older drivers crash statistics
- Local road crash summaries with six crash profiles including
 - County Rural
 - City Rural
 - Township Total
 - City Urban 2 Lane Undivided
 - City Urban Divided Highway
 - City Urban Non-Motorized

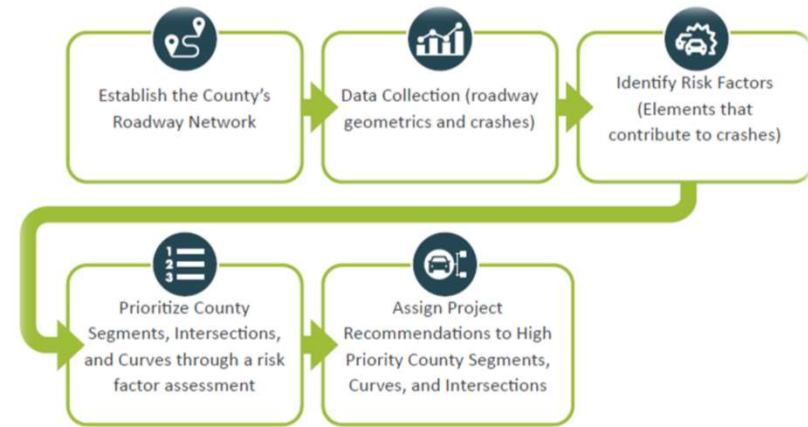


Above: High Injury Network (2019 - 23)

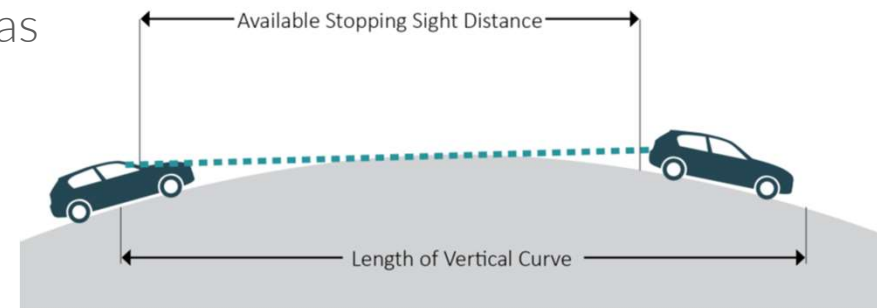
Chapter 5: Data Analysis



- Overview of the Systemic Analysis Process
- Sightline Visibility Analysis
 - Completed a countywide analysis using high-resolution elevation data (LIDAR)
 - Measured how much roadway drivers can see as they approach each intersections



Above: Systemic Analysis Process



Above: Sight distance diagram



Chapter 6: Safety Strategies & Toolkit

- Overview of engineering countermeasures
 - Identified design countermeasures for future project considerations to address HIN locations, historical crash locations and VRU conflicts
- Identified a list of non-engineering strategies the County can use to improve roadway safety
 - Focuses on policy, education, enforcement, and community engagement methods to foster a safety culture

Type of Environment	Description	Rural Safety Countermeasures		Safe System Hierarchy Tiers			
		Estimated Implementation Cost	Estimated Effectiveness*	Remove Severe Conflicts	Reduce Vehicle Speeds	Manage Conflicts in Time	Increase Attentiveness & Awareness
Intersection	Restricted Crossing U-Turn	High (\$750,000 per intersection)	Moderate / High	X			
Intersection	Roundabout	High (\$1,800,000 to \$2,500,000)	High	X	X		
Intersection	High Friction Surface Treatment (Hfst)	High (\$28 per 5Y)	Moderate	X	X		
Intersection	All-Way Stop / Yield	Low	High			X	
Intersection	Removed Skew / Realigned Intersections	High	Moderate	X			
Intersection	Bypass Lanes	Moderate	Low	X			
Intersection	Left turn lane	Moderate	Moderate	X			
Intersection	LED Stop Signs	\$6,000	Moderate				X
Intersection/ Curve	Streetlights	Low (\$4,800 per streetlight)	Moderate				X
Segment	Safety Edge / Shoulder Paving	High (\$75,000)	Moderate	X			
Segment	Centerline Rumble Strip	Low (\$3,000)	Moderate				X
Segment	Enhanced Edgeline (6" and 8")	Low (\$2,500)	Low				X
Segments/ Curves	Clear Zone Maintenance / Enhancements	Moderate (\$100,000)	Moderate / High	X			
Segment	Ditch / Embankments / Side Slope Improvements	Not available	Not available	X			
Segment	Shoulder / Edge Line Rumble Strip	Low (\$3,000 to \$7,000 per mile)	Moderate				X
Segment	Upgraded Signs / Oversized Regulatory Signs	Low (\$3,000 per mile)	Moderate				X
Curves	Dynamic Curve Signing	Low / Moderate (\$20,000 to \$40,000)	Moderate				X
Curves	Chevrons	Low (\$3,000)	Low				X
Curve/ Intersection	Reconstruct TT intersection to a single T	High (\$400,000)	Moderate	X			
Curves	High Friction Surface Treatment (HFST)	High (\$36 per 5Y)	Moderate	X	X		
Curves	Paved Shoulders	Low (\$75,000 per mile)	Moderate	X			
Curve/ Intersection	Upgraded Signs / Oversized Regulatory Signs	Low	Moderate				X
	Review signs and markings	\$0	Not available				X
Curves	Curve Warning Sign	Low (\$2,000)	Moderate		X		X
Curves	Speed Advisory Signs	Low (\$2,000)	Low		X		X
Curves	6" or 8" Pavement Markings	Not available	Not available				X

Chapter 7: Implementation & Road to Zero



- Highlights the project lists for segments, curves and intersections
 - Top 10 locations were outlined alongside respective costs for each project
- Prioritizes a list of implementation actions
 - Outlines key roadway infrastructure and behavioral actions that the County can take to improve safety
- Outline of potential funding sources
 - The Highway Safety Improvement Program (HSIP), Safe Streets for All (SS4A) program, Transportation Alternatives Program (TAP) and the Local Road Improvement Program (LRIP) are all key resources for the County to receive funding



Safety Action Plan Appendices



- Five appendix sections are included in the report
- Appendix E includes the data, prioritization, and project lists for the roadway network
 - Data Lists: total number of locations that were analyzed
 - 197 segments, 423 curves, 680 intersections
 - Priority Lists: list of locations prioritized by risk-level
 - Project Lists: list of recommended project for locations above star threshold

A	Appendix A	56
	State of Practice Memo	
A	Appendix B	57
	Engagement Summary	
A	Appendix C	58
	Historical Crash Evaluation	
A	Appendix D	59
	HIN Review	
A	Appendix E	60
	Systemic Analysis	

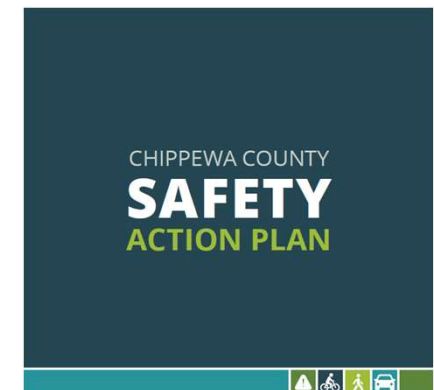
Above: Contents of appendices as listed in the report

	Number of Project Locations	Total Cost of Projects
Segments	102	\$6,159,513
Curves	168	\$7,258,987
Intersections	335	\$8,382,000

Final Steps for Plan Adoption



- End of Year - Incorporate edits into the plan
- February 2026 - County to adopt the Safety Action Plan for approval at the February Safety Commission Meeting



CHIPPEWA COUNTY, WI
OCTOBER 2025



QUESTIONS?

November 6, 2025

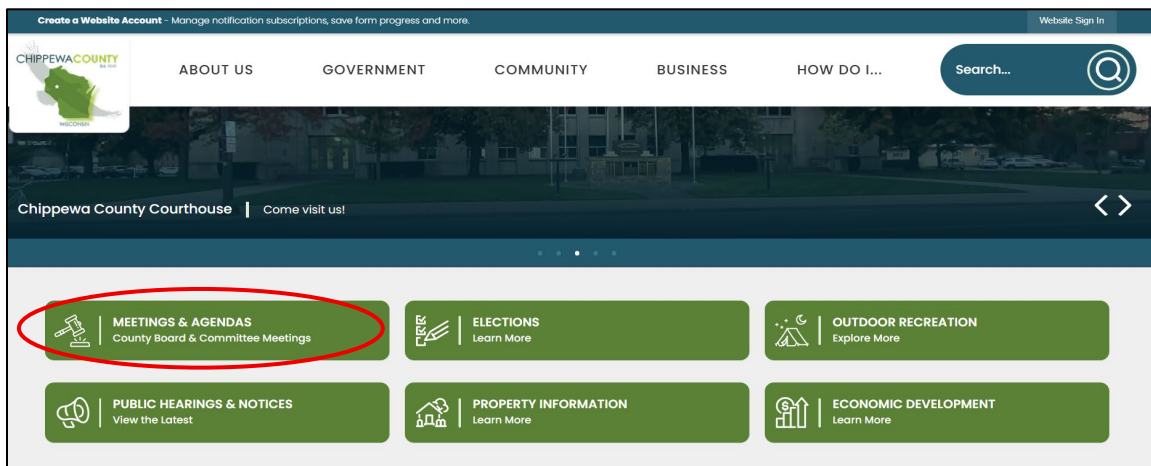
RE: How to Sign Up to Receive County Board and Committee Meeting Agenda Notifications

Chippewa County recently implemented a new website and a new agenda management software, both with a company called CivicPlus. This document will provide you with instructions on how to receive email notifications when County Board and/or committee agendas are posted.

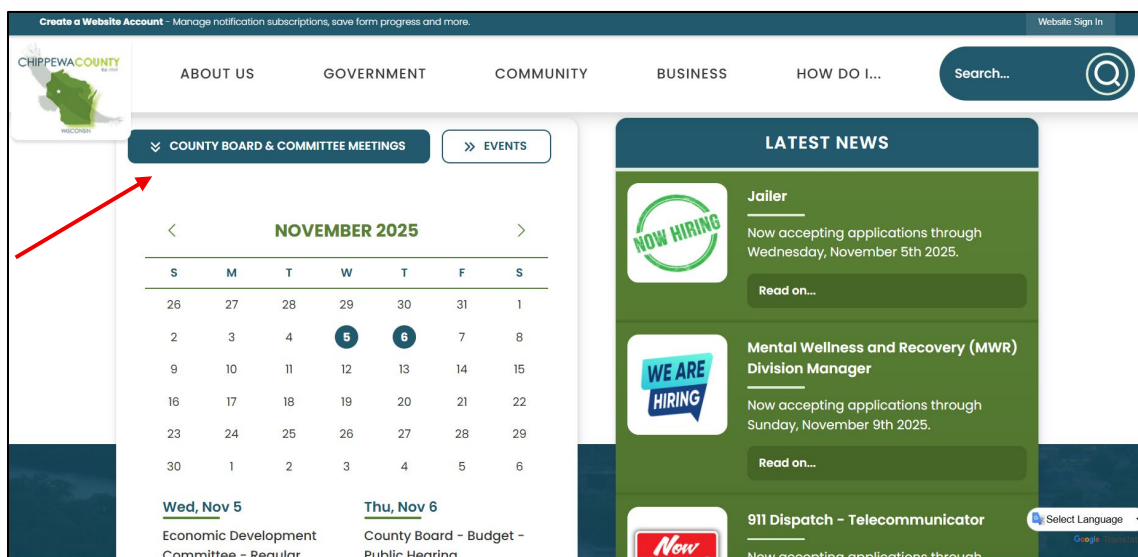
PLEASE NOTE: If you were previously registered to receive email notifications regarding items on our website or when agendas/minutes are posted for meetings, you will need to register again on our new website. Unfortunately, we were not able to transition that information from one system to the other.

HOW TO VIEW THE AGENDAS/MINUTES

There are a couple ways you can access this information. The easiest way is to click on the green “Meetings and Agendas” button on our homepage. (see below)



Another option is to click on the “County Board & Committee Meeting” calendar. (see below)

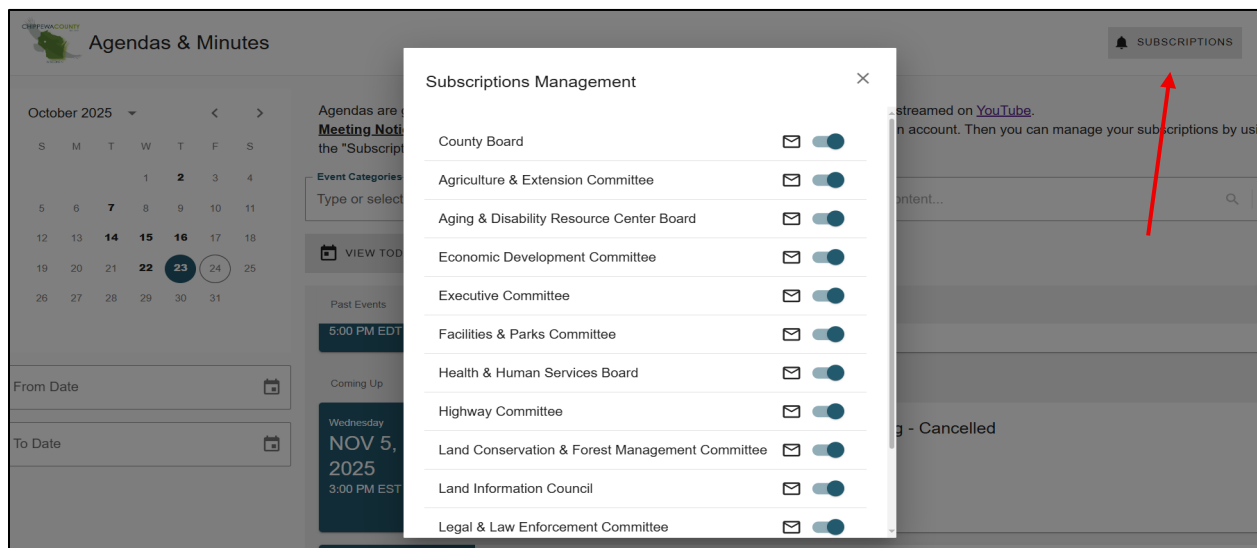
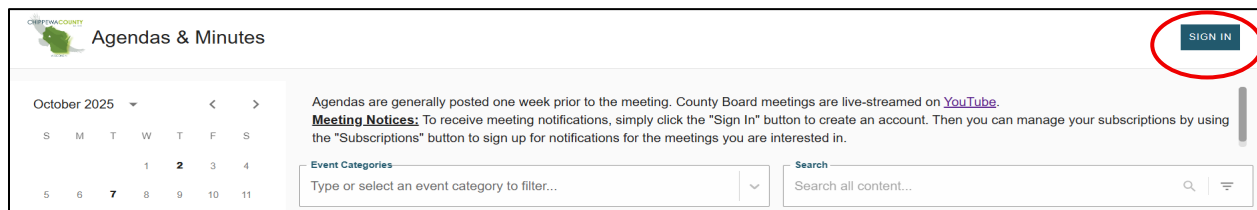


After you click either of these options it will take you to the public agenda portal where you can sign up.

HOW TO SIGN UP TO RECEIVE COUNTY BOARD/COMMITTEE AGENDA NOTICES

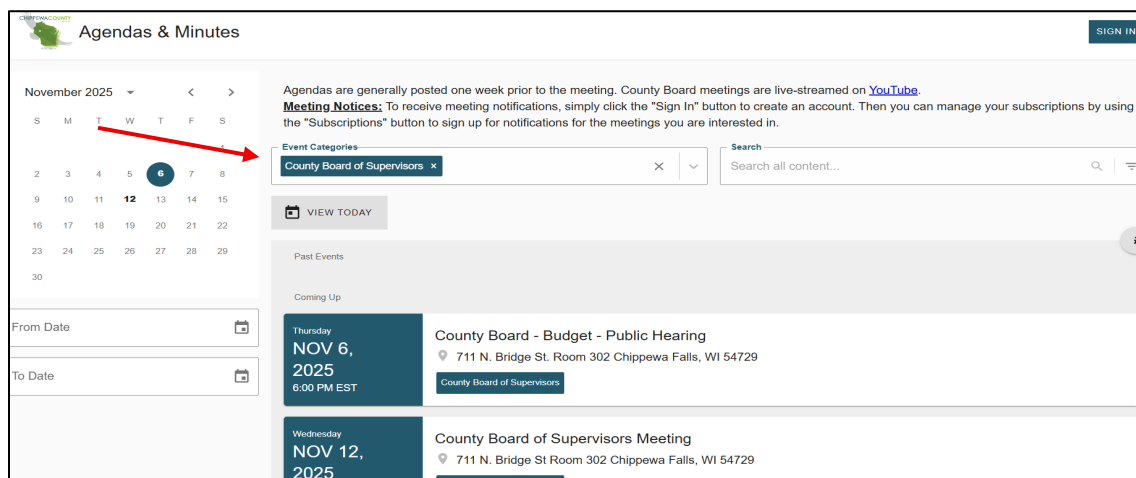
Everyone will need to register on our website if you want to receive an email notification when an agenda is posted. This includes all County Board Supervisors, voting committee members, staff and members of the public.

Below are a couple snapshots of the public portal where you can go to sign up to get notifications for agendas and minutes. After you sign in, then you can click the subscription button and select the committees you want to receive email notifications for. You will need to enter your email address and your password.

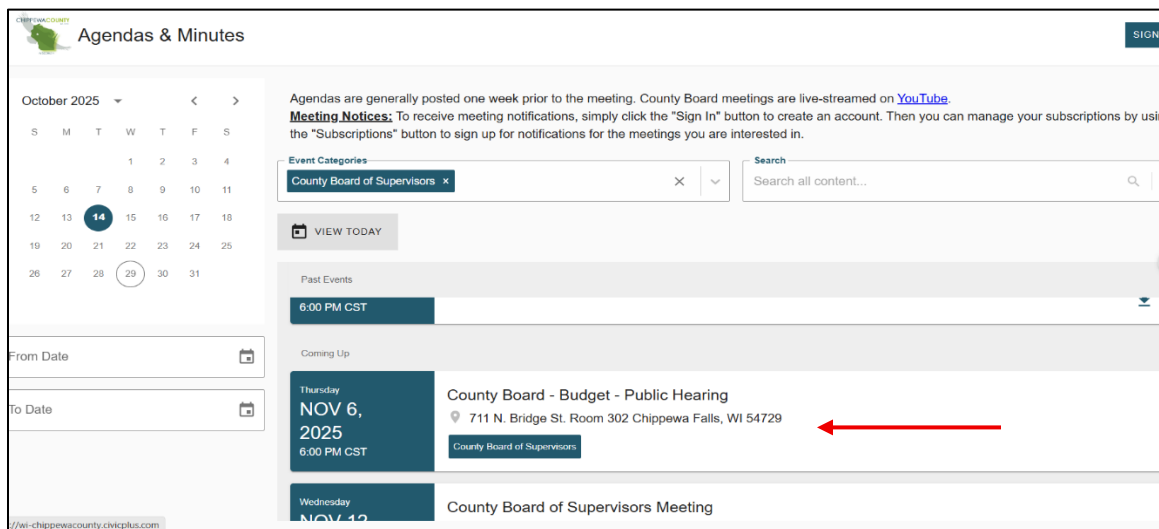


HOW TO NAVIGATE THE PUBLIC MEETING PORTAL

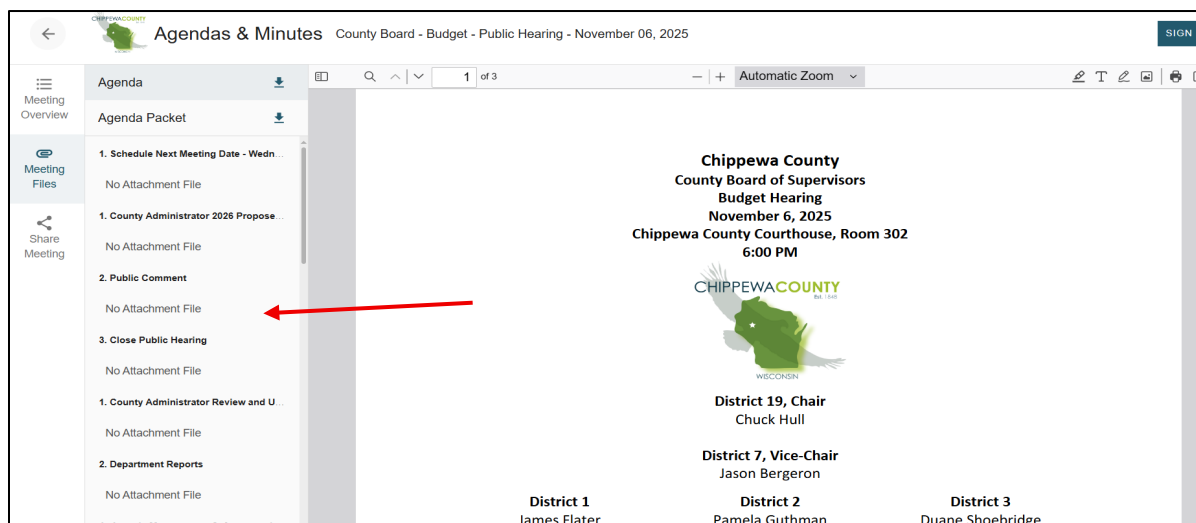
The image below shows how you can search in the Event Category field and select the committee or board you are looking for.



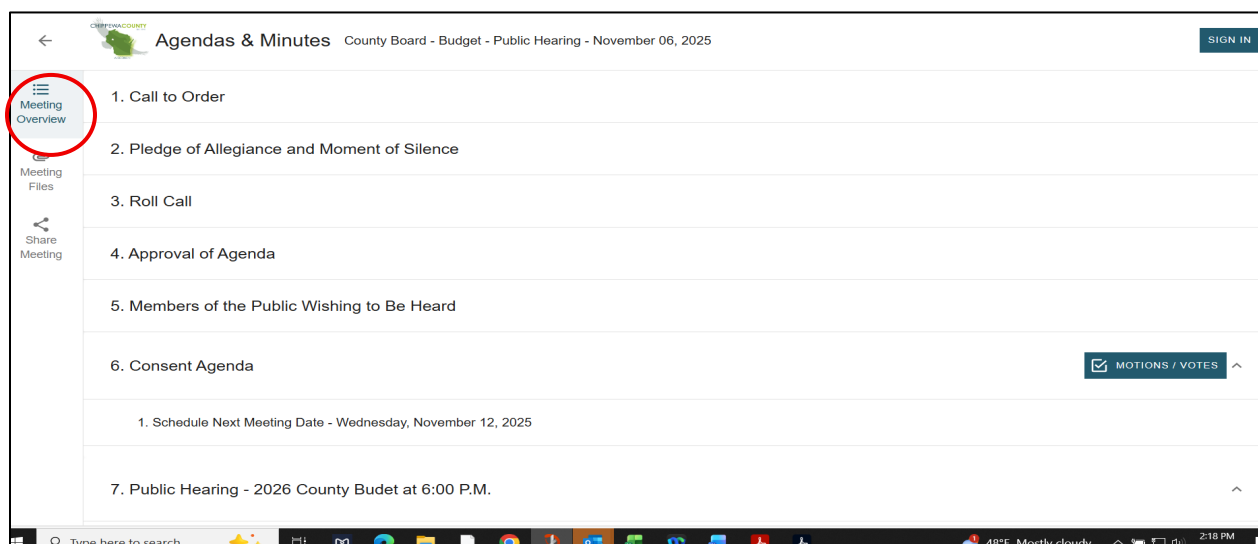
To view the meeting agenda and packet click on the meeting.



On the left-hand side of the screen you will see the outline for the agenda and packet.



If you click on **meeting overview** it will show you an outline of the agenda.



If you click on **meeting files** you will see the agenda packet.

Agendas & Minutes County Board - Budget - Public Hearing - November 06, 2025

Meeting Overview

Meeting Files

Share Meeting

Agenda Packet

1. Schedule Next Meeting Date - Wedn ...
No Attachment File

1. County Administrator 2026 Propose ...
No Attachment File

2. Public Comment
No Attachment File

3. Close Public Hearing
No Attachment File

1. County Administrator Review and U ...
No Attachment File

2. Department Reports
No Attachment File

Chippewa County
County Board of Supervisors
Budget Hearing
November 6, 2025
Chippewa County Courthouse, Room 302
6:00 PM

CHIPPEWACOUNTY
EST. 1848
WISCONSIN

District 19, Chair
Chuck Hull

District 7, Vice-Chair
Jason Bergeron

District 1 District 2 District 3

If an item has a down arrow () you can click on it to view the supporting documents.

Meeting Overview

Meeting Files

Share Meeting

Agenda

Agenda Packet

A. Agenda Management Software and ...
CIVICUS GO LIVE FINAL
10-27-2025

B. 2025 Report of Highway Operations...

Statement of Explanation

Presentation - Operations
Report -2025

3. General Reports
No Attachment File

1. Res. 34-25: Resolution To Approve ...

Resolution To Approve
County Aid In 2026 For
Bridges and Culverts -
Chris Elstran